U. S. Military Policies Related to Domestic Violence and Abuse: An Intersectionality-Based Policy Analysis

M. Christine Highfill, LMSW, MA
Donna Schuman, PhD, LCSW
Sarah Toth, PhD
LaTisha Thomas, LCSW-S
Beth Anne Shelton, PhD

Introduction & Reflexivity

M. Christine Highfill, LMSW, MA

OUTLINE

- Background
-
-
-

OUTLINE

- Statement of the Problem
- **IBPA Methodology**
-
-

OUTLINE

- Statement of the problem
-
- **Findings**
-

OUTLINE

Statement of the problem

Implications

Background

Military-Connected Domestic Abuse

DEPUTY SECRETARY OF DEFENSE
1010 DEFENSE PENTAGON
WASHINGTON. DC 20301-1010

NOV 19 2001

MEMORANDUM FOR SECRETARIES OF THE MILITARY DEPARTMENTS
CHAIRMAN OF THE JOINT CHIEFS OF STAFF
UNDER SECRETARIES OF DEFENSE
DIRECTOR, DEFENSE RESEARCH AND ENGINEERING
ASSISTANT SECRETARIES OF DEFENSE
GENERAL COUNSEL OF THE DEPARTMENT OF DEFENSE
INSPECTOR GENERAL OF THE DEPARTMENT OF DEFENSE
DIRECTOR, OPERATIONAL TEST AND EVALUATION
ASSISTANTS TO THE SECRETARY OF DEFENSE
DIRECTOR, ADMINISTRATION AND MANAGEMENT
DIRECTORS OF THE DEFENSE AGENCIES
DIRECTORS OF THE DOD FIELD ACTIVITIES

SUBJECT: Domestic Violence

Domestic Violence will not be tolerated in the Department of Defense (DoD). In Fiscal Year 2000, more than 10,500 physical and/or sexual assaults of a spouse were substantiated in the DoD Family Advocacy Program, with more than 5,200 active duty personnel identified as the alleged perpetrators.

Domestic violence is an offense against the institutional values of the Military Services of the United States of America. Commanders at every level have a duty to take appropriate steps to prevent domestic violence, protect victims, and hold those who commit it accountable.

Therefore, I call upon the leaders at all levels in the Department of Defense to make every effort to:

- provide timely information to new personnel and family members, to include lists of locally available military and civilian resources to prevent domestic violence, procedures for responses to reports of domestic violence, and information about the DoD Transitional Compensation Program;
- improve coordination between military and civilian community agencies that provide the first response to domestic violence issues and incidents, especially through negotiated agreements;

U18391 /01

- increase protection to victims through coordinated enforcement of civilian orders of protection affecting military personnel on DoD installations and military protective orders issued by commanding officers; and
- update and standardize education and training programs on domestic violence for commanding officers, senior noncommissioned officers, and personnel with law enforcement, health care, and legal responsibilities, to ensure those programs contain information on how to prevent domestic violence, how to recognize when it has occurred, and how to take action to protect victims and to hold offenders accountable as appropriate.

Paul Wolfowitz

Fiscal Year 2023 Budget Estimates

DoD Dependents Education

April 2022

Priority

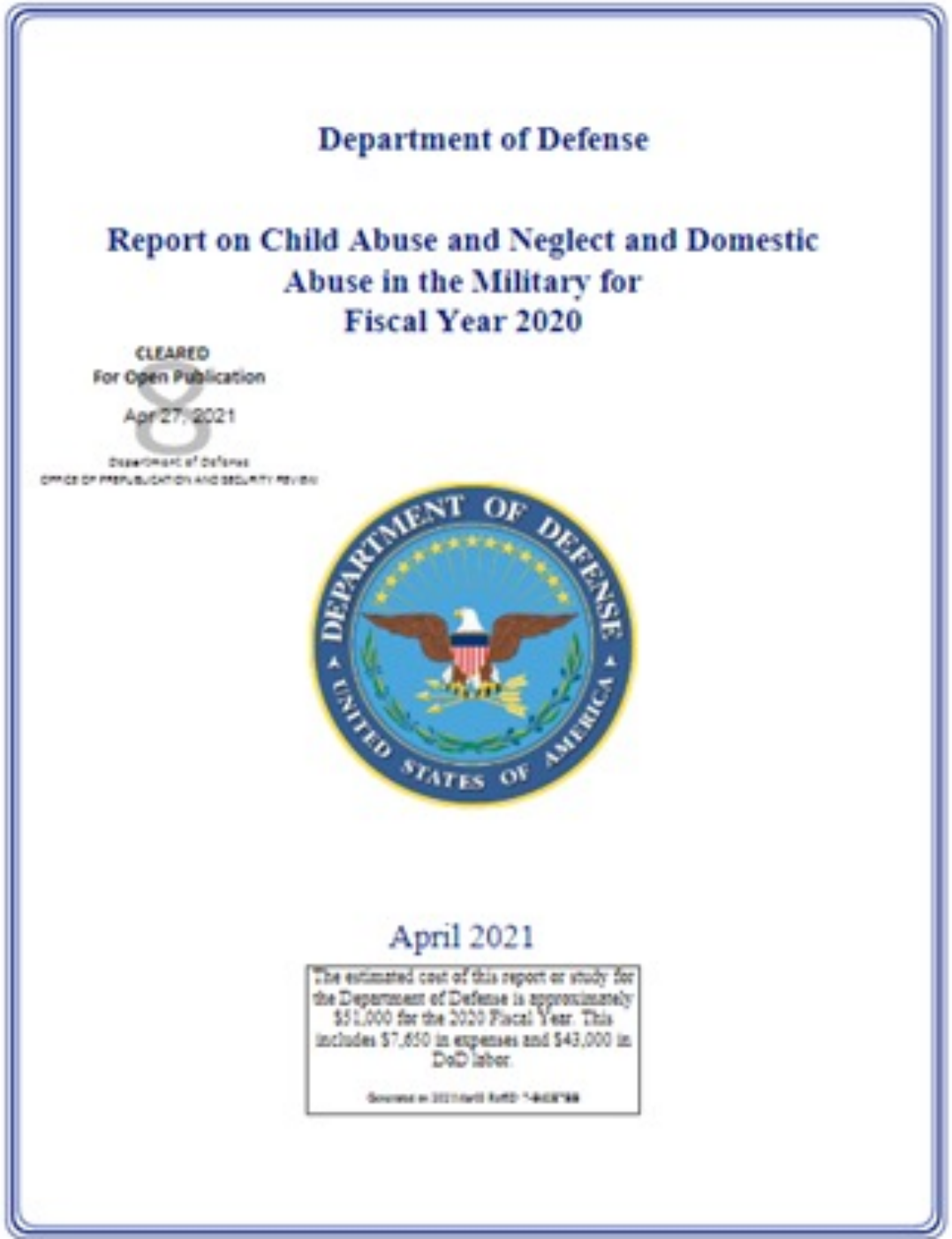
DoD Dependents Education
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2023 Budget Estimates

III. Financial Summary

$265,625,000

A. BA Subactivities	Current Enacted	FY 2023 Request
1. DoDEA	$2,239,094	$2,173,135
1. Management He	$14,652	$15,178
2. Consolidated Sc	$168,564	$81,863
3. Educational Par	$26,070	$26,638
4. DoDDS	$1,381,903	$1,388,512
5. DDESS	$647,905	$660,944
2. Family Assistance/F Programs	$998,442	$1,103,141
1. Family Assistan	$716,922	$771,464
2. Family Advocac	$216,827	$265,625
3. Financial Readir	$57,470	$58,677
4. Voluntary Educa	$7,223	$7,375
Total	$3,237,536	$3,276,276

*FY 2021 includes Division C, Title IX and Division J, Title IV of the Consolidated Appropriations Act, 2021 (P.L. 116-260).
*Overseas Operations costs accounted for in the base budget: $0.0 thousand.



Department of Defense

Report on Child Abuse and Neglect and Domestic Abuse in the Military for Fiscal Year 2020

CLEARED
For Open Publication
Apr 27, 2021
Department of Defense
OFFICE OF PREPUBLICATION AND SECURITY REVIEW

April 2021

The estimated cost of this report or study for the Department of Defense is approximately $51,000 for the 2020 Fiscal Year. This includes $7,650 in expenses and $43,000 in DoD labor.

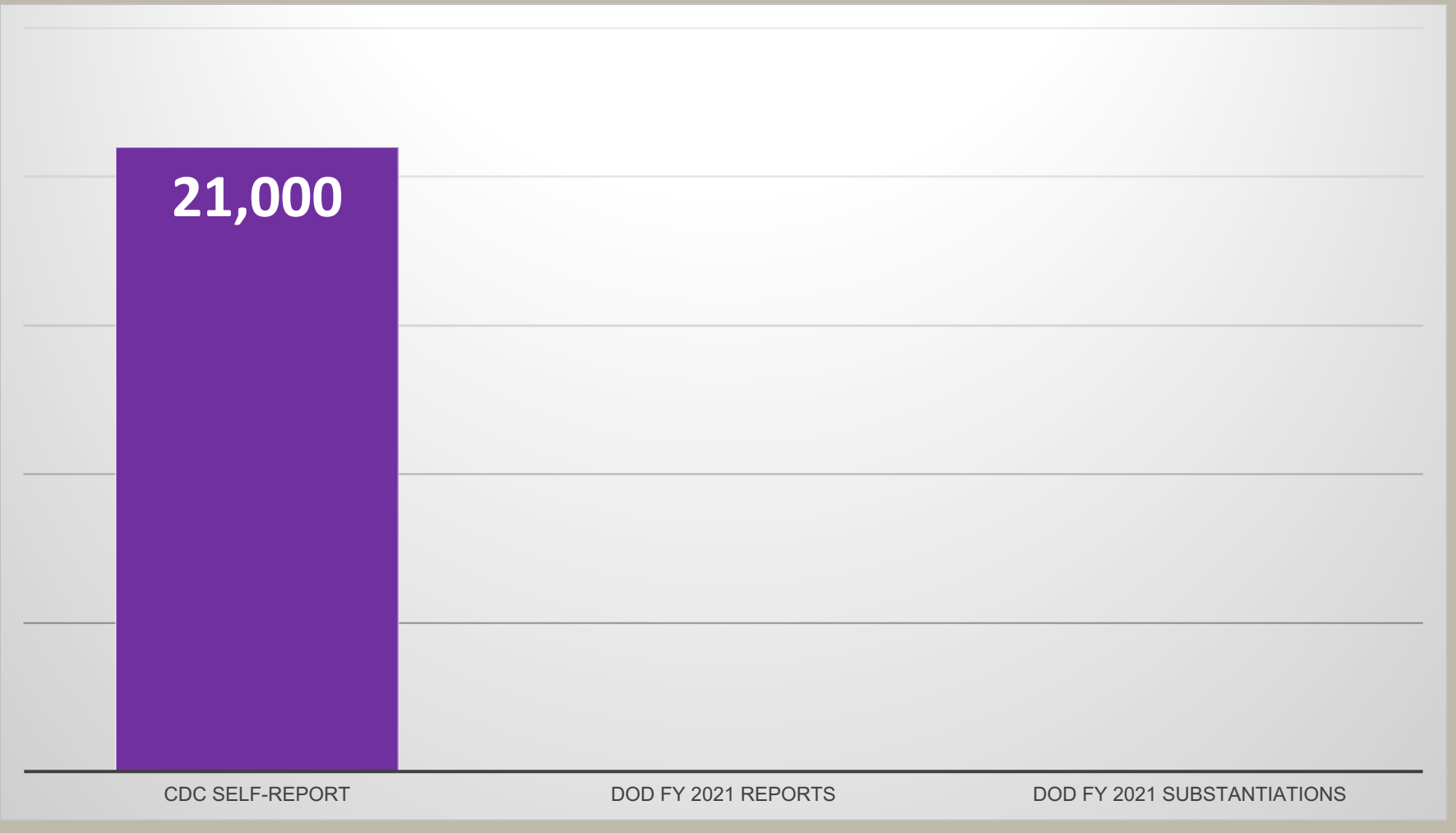
Prevalence of Survivorship

Physical Abuse
Emotional Abuse
Sexual Abuse
Neglect

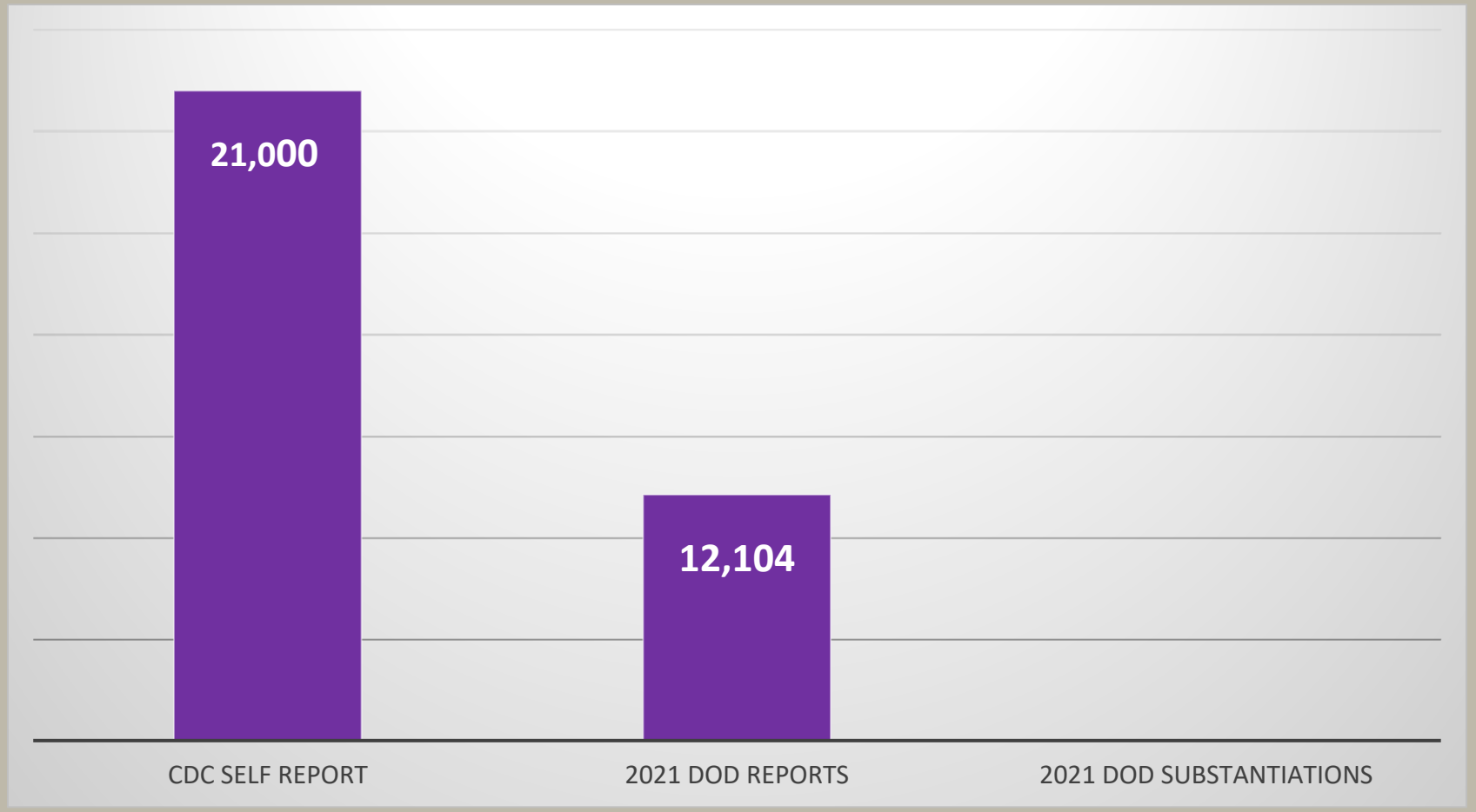
Prevalence of Survivorship

Physical Violence
Psychological Aggression
Sexual Violence
Stalking

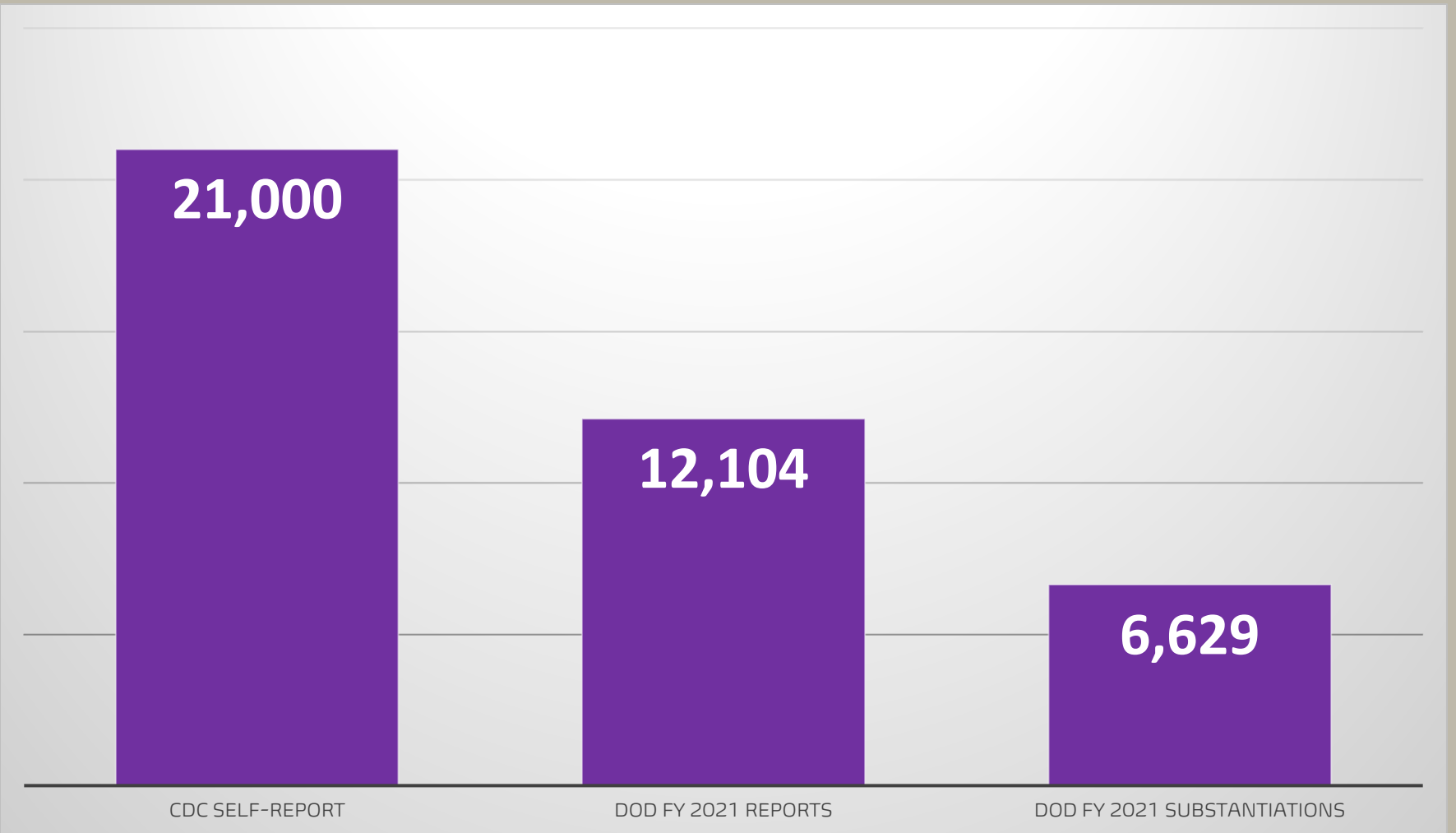
Prevalence of Survivorship



Prevalence of Survivorship



Prevalence of Survivorship



Existing Policy Analyses

Analyses

Routine Screening

(2006)

Analyses

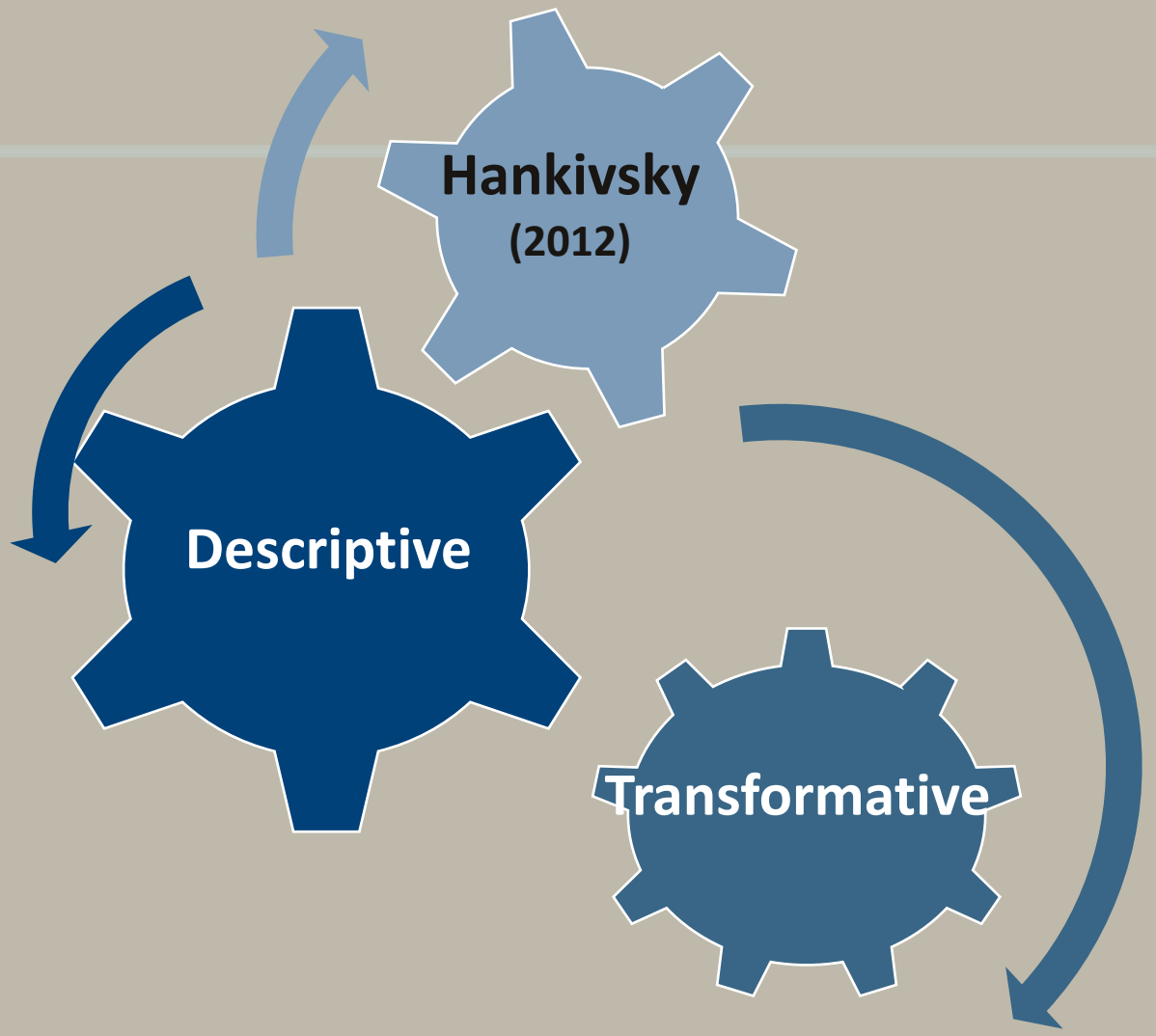
Transitional Compensation (2004; 2011)

Analyses

Strangulation (2018)

IBPA Methodology

Method



Method

Policies

Problem

Disparities

Descriptive

Method

What is the policy problem under consideration?

Method

What are the current policy responses to the problem?

Method

How are groups differentially affected by the problem?

Findings

Problem

Problem Operationalization

Domestic Abuse
(DoD Instruction 6400)

- Spouse Abuse
  - Physical Abuse — Art. 128b
  - Emotional Abuse — Art. 128b
  - Sexual Abuse — Art. 120, 125, 134
  - Neglect
- Intimate Partner Abuse
  - Physical Abuse — Art. 128b
  - Emotional Abuse — Art. 128b
  - Sexual Abuse — Art. 120, 125, 134
  - Neglect

Who is the Victim?

- Victims
  - Spouses
  - Partners
  - Families
  - DoD
    - Values
    - Readiness
  - Perpetrator

Policies

Involved Systems

- Family Advocacy
- Command
- Justice

Involved Systems

Family Advocacy

Command Team

Military Justice

Involved Systems

- Family Advocacy
- Incident Determination Committee
- Command Team
- Administrative Investigation
- Military Justice
- Forensic Investigation

Involved Systems

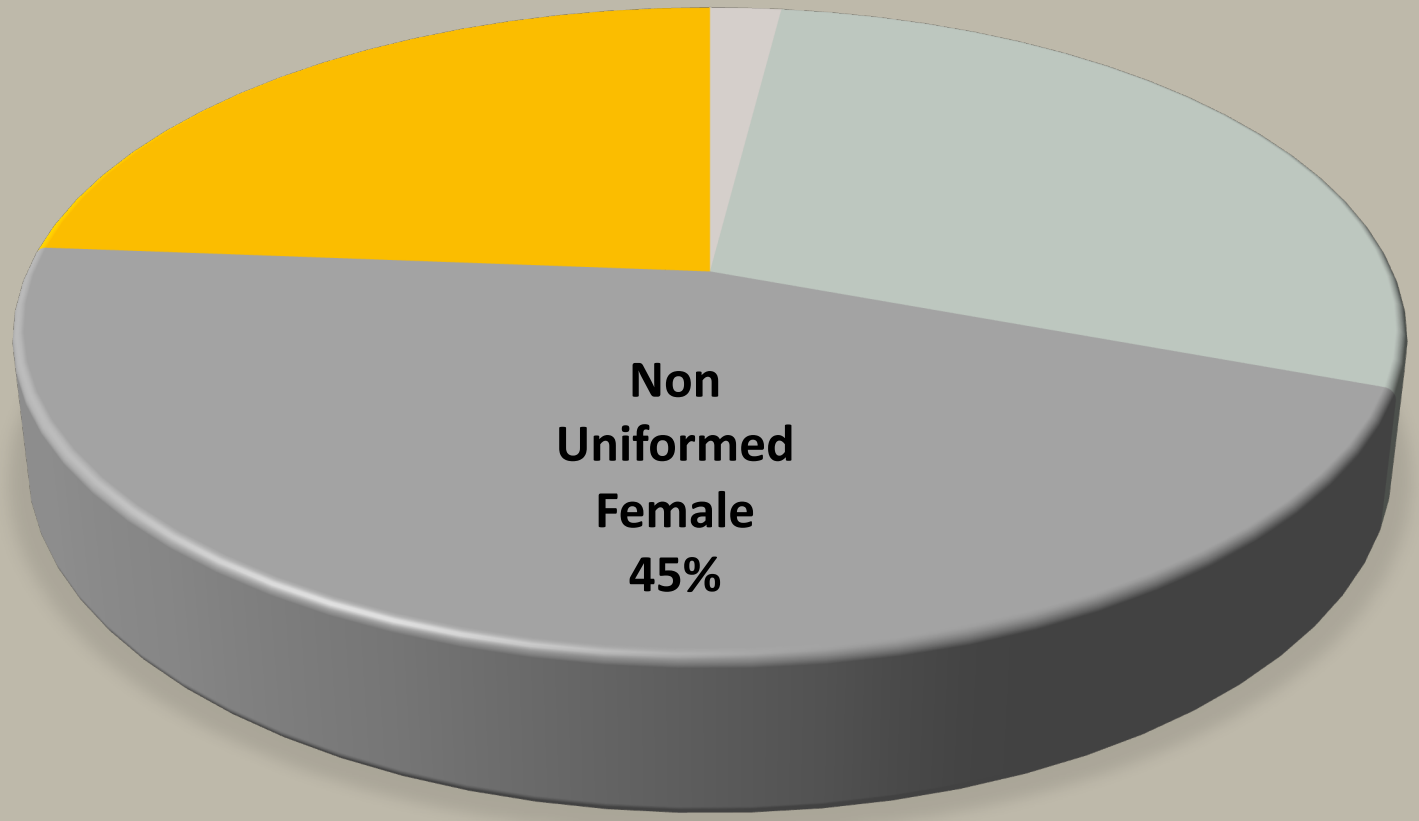
- Family Advocacy
- IDC
- Survivor and Abuser Care
- Command Notification
- Administrative Investigation
- Administrative Consequences
- M.P. Notification
- Forensic Investigation
- Court Martial

Disparities

Intersectional Identities

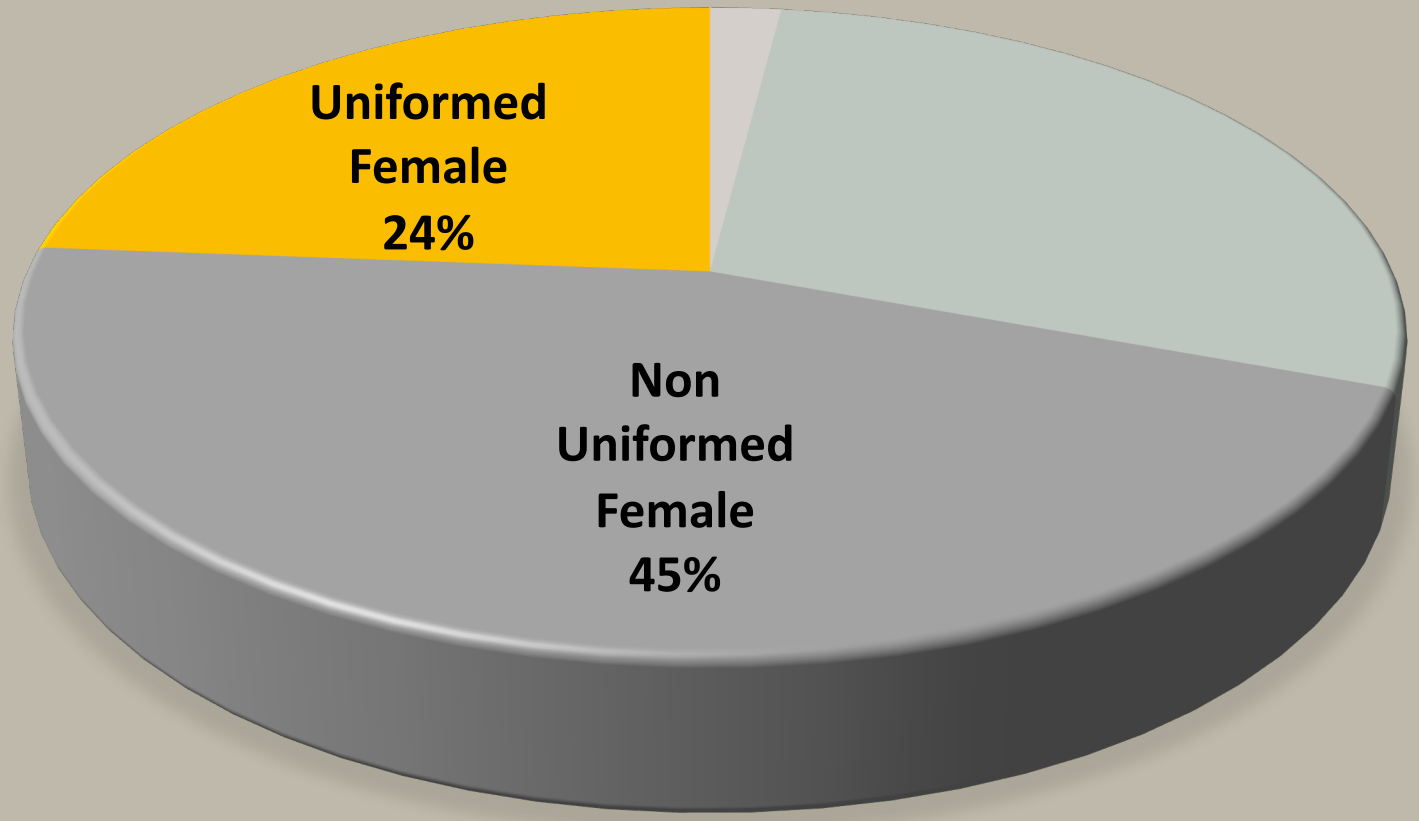
Military Connection & Sex

Military Connection and Sex of MCDA Survivors



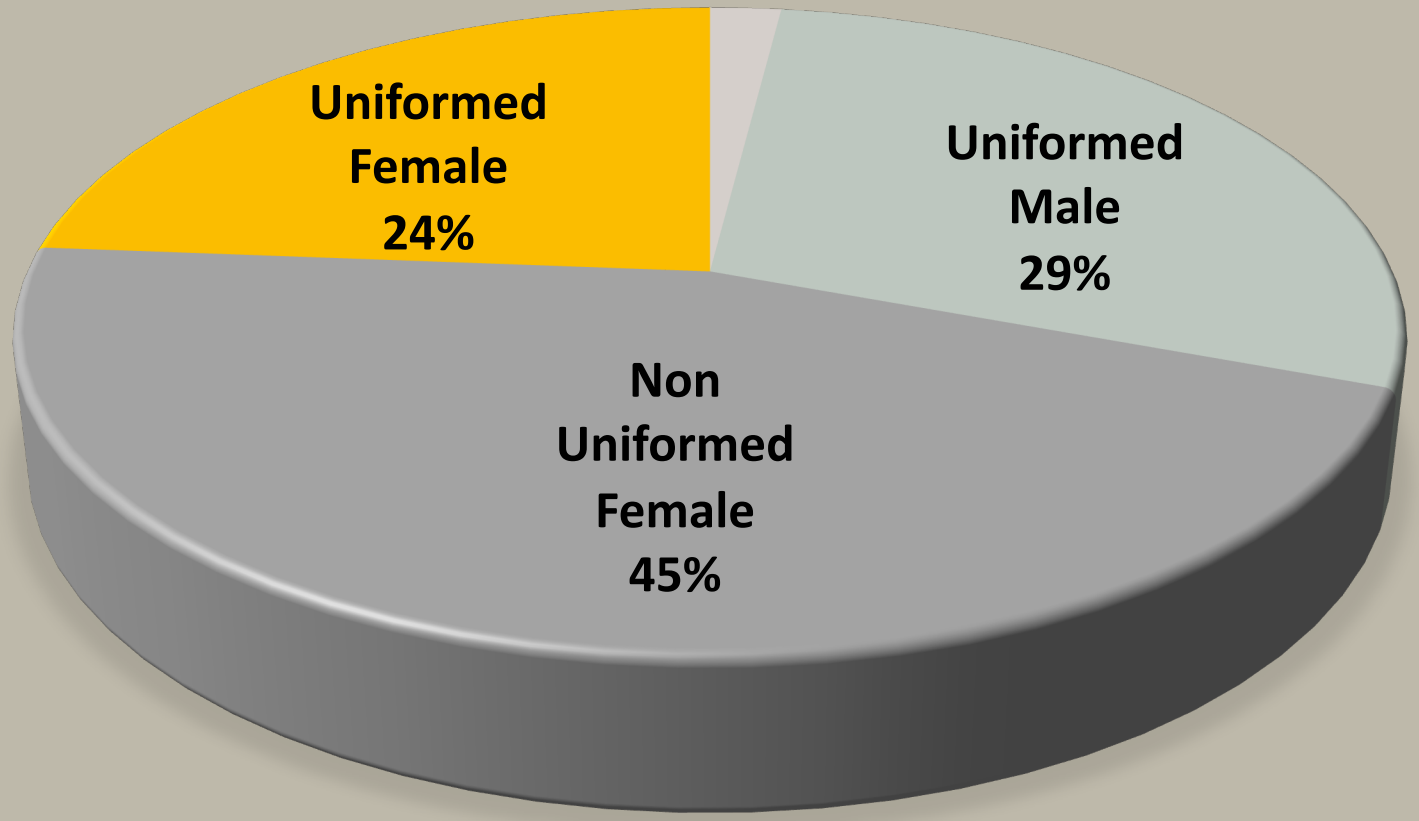
DoD, 2022

Military Connection and Sex of MCDA Survivors



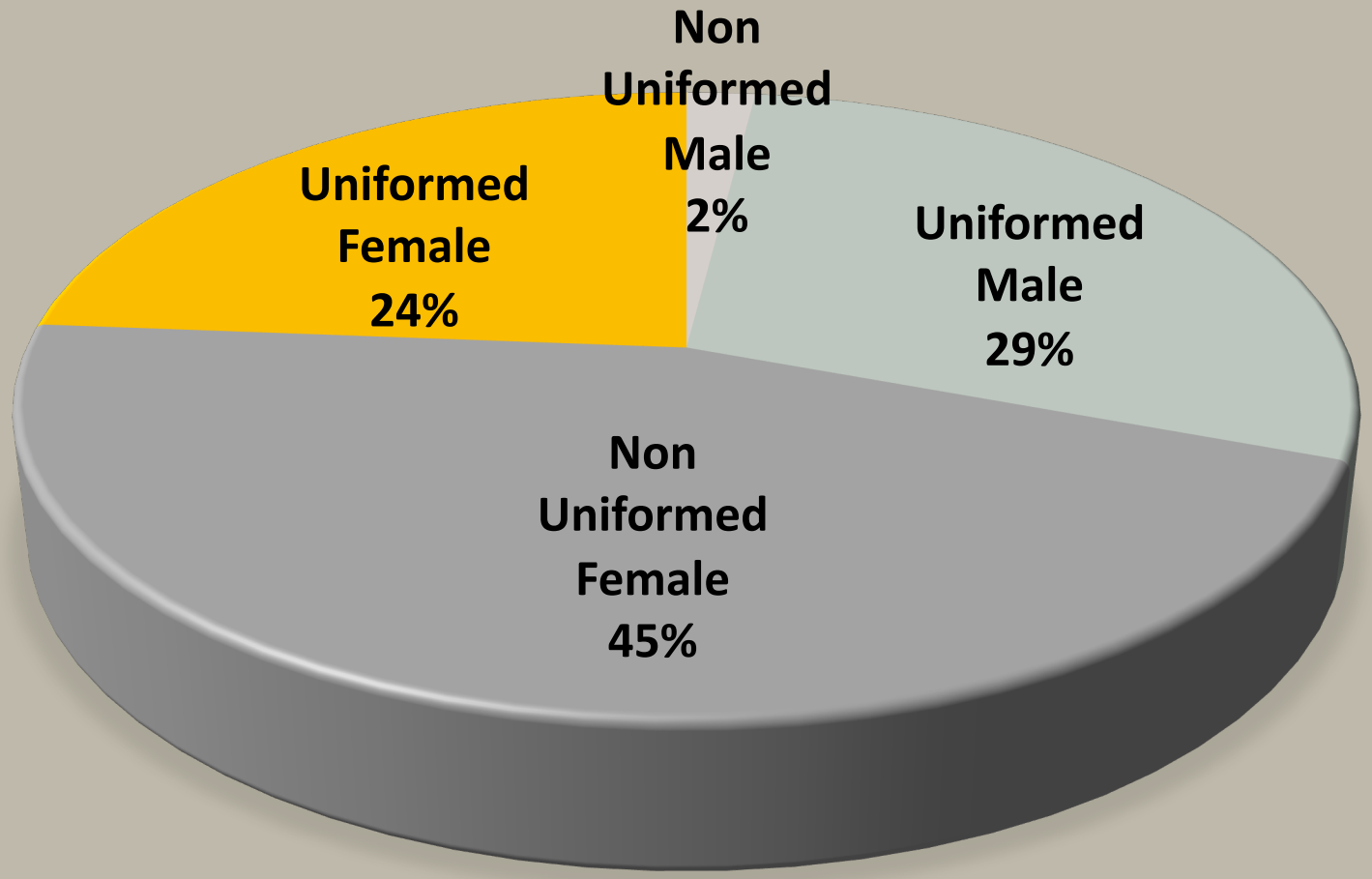
DoD, 2022

Military Connection and Sex of MCDA Survivors



DoD, 2022

Military Connection and Sex of MCDA Survivors



DoD, 2022

Unique Vulnerabilities

Housing

Child Care, Children's School, Programs for Adolescents

Medical & Mental Health Care

House of Worship

Commissary, PX, Tax-Free Gasoline

Community & Identity

May make transition difficult

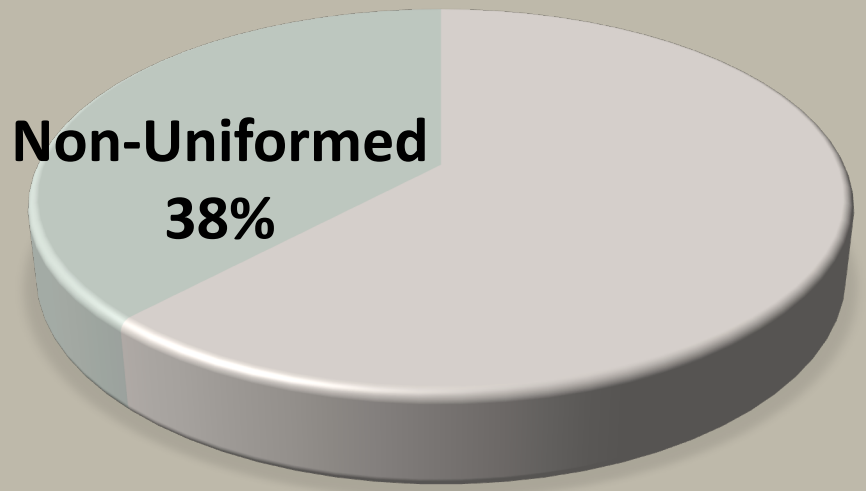
Intersectional Identities

Military Connection & Sex

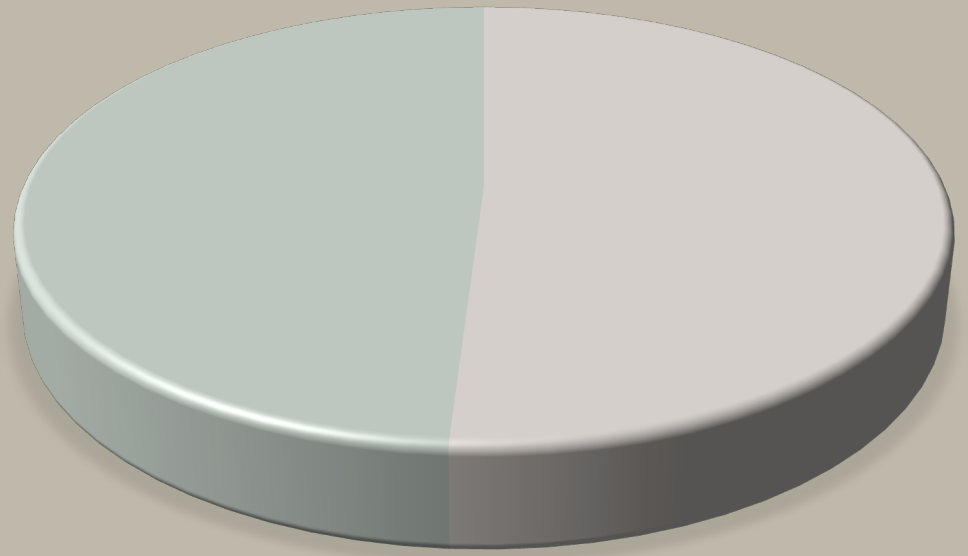
Military Connection & Abuse

Military Connection and Abuse Status

INDIVIDUALS WHO USE ABUSE



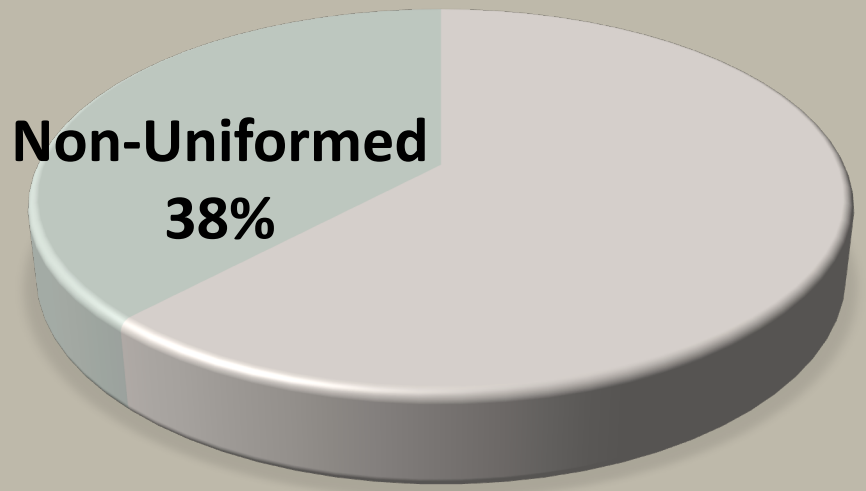
SURVIVORS



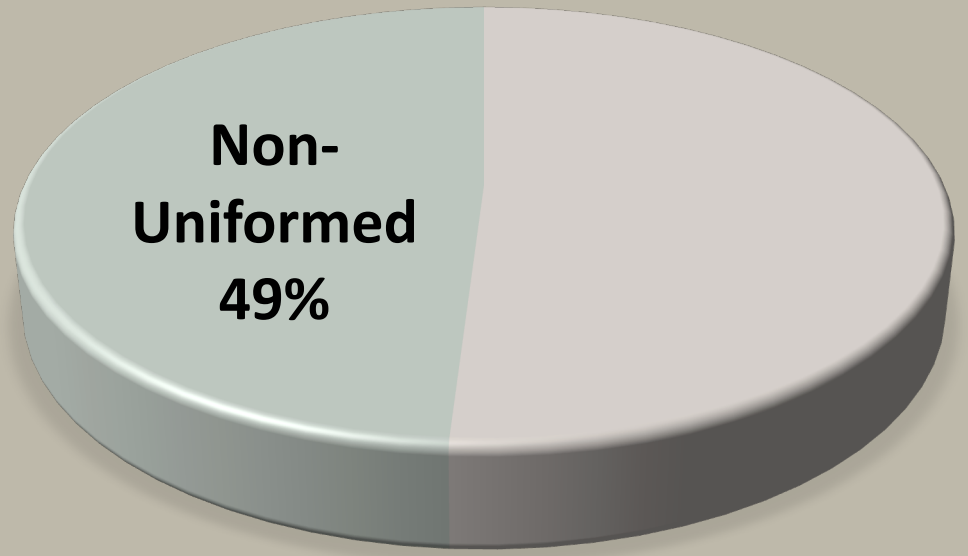
DoD, 2022

Military Connection and Abuse Status

INDIVIDUALS WHO USE ABUSE



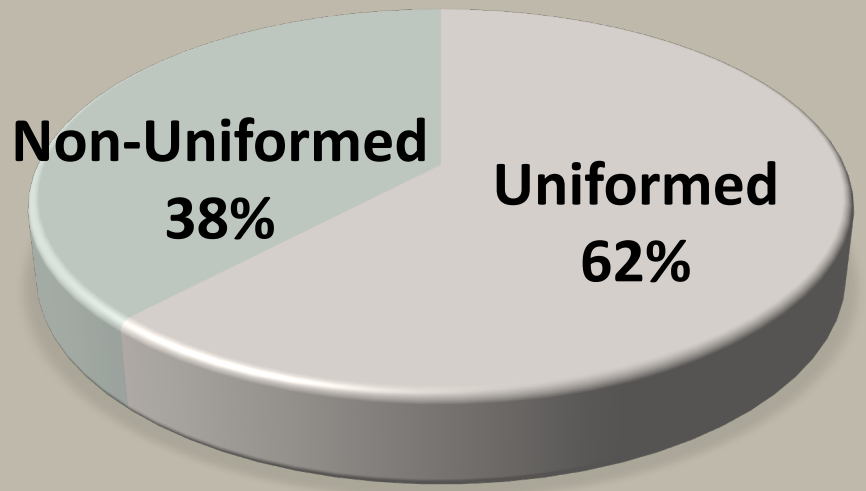
SURVIVORS



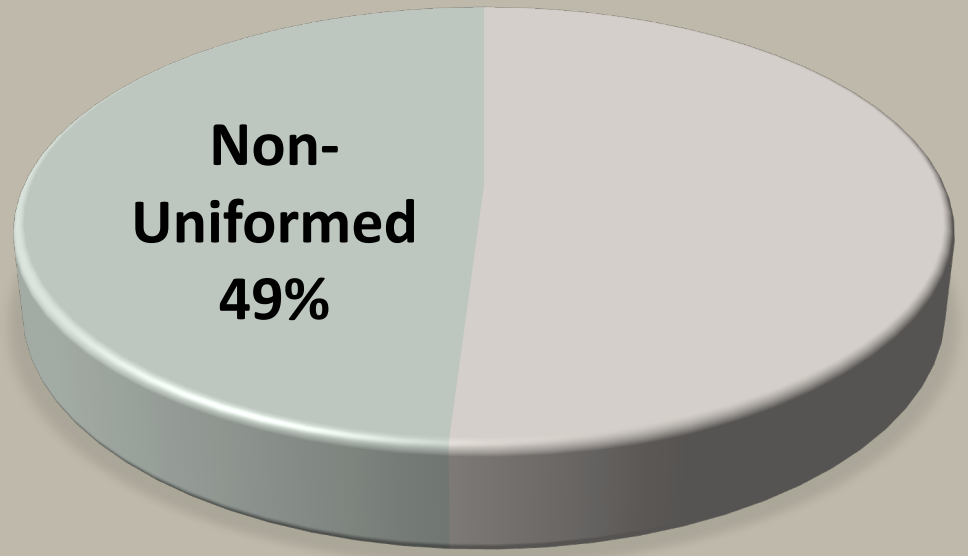
DoD, 2022

Military Connection and Abuse Status

INDIVIDUALS WHO USE ABUSE



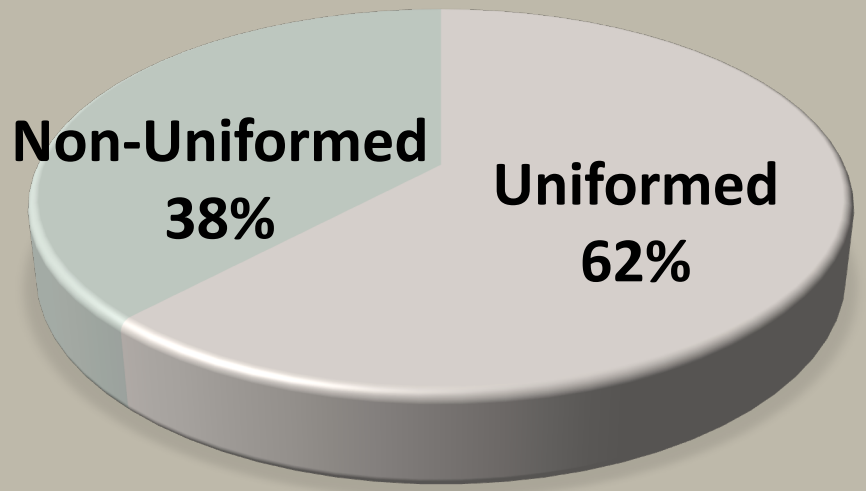
SURVIVORS



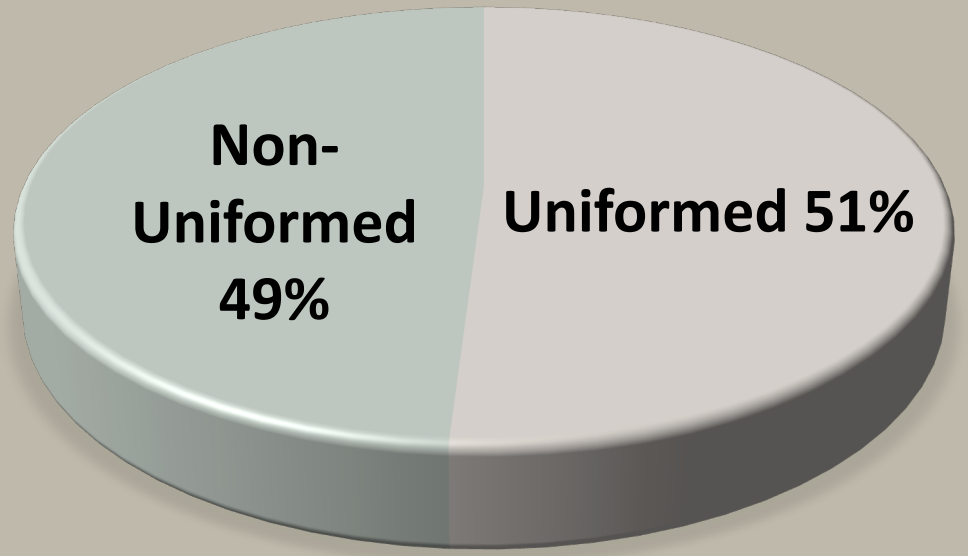
DoD, 2022

Military Connection and Abuse Status

INDIVIDUALS WHO USE ABUSE



SURVIVORS



DoD, 2022

Unique Vulnerabilities

UCMJ

Victim services

Civilian care

Evaluation metric

Outcomes of survivors are unknown

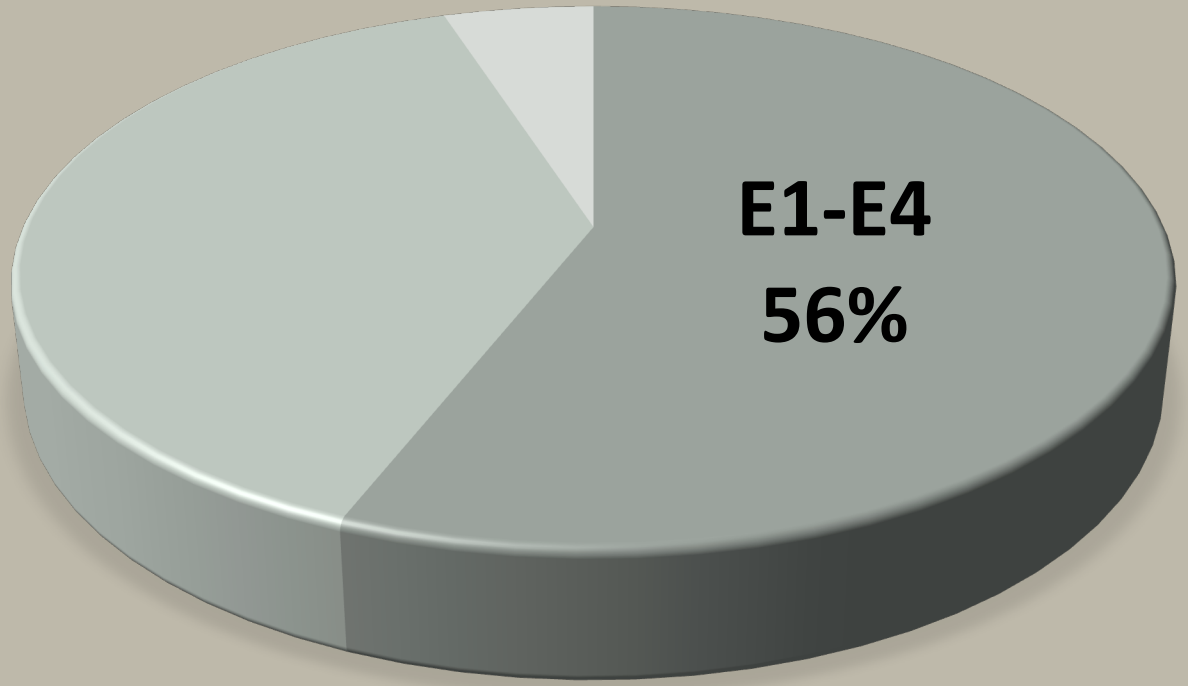
Intersectional Identities

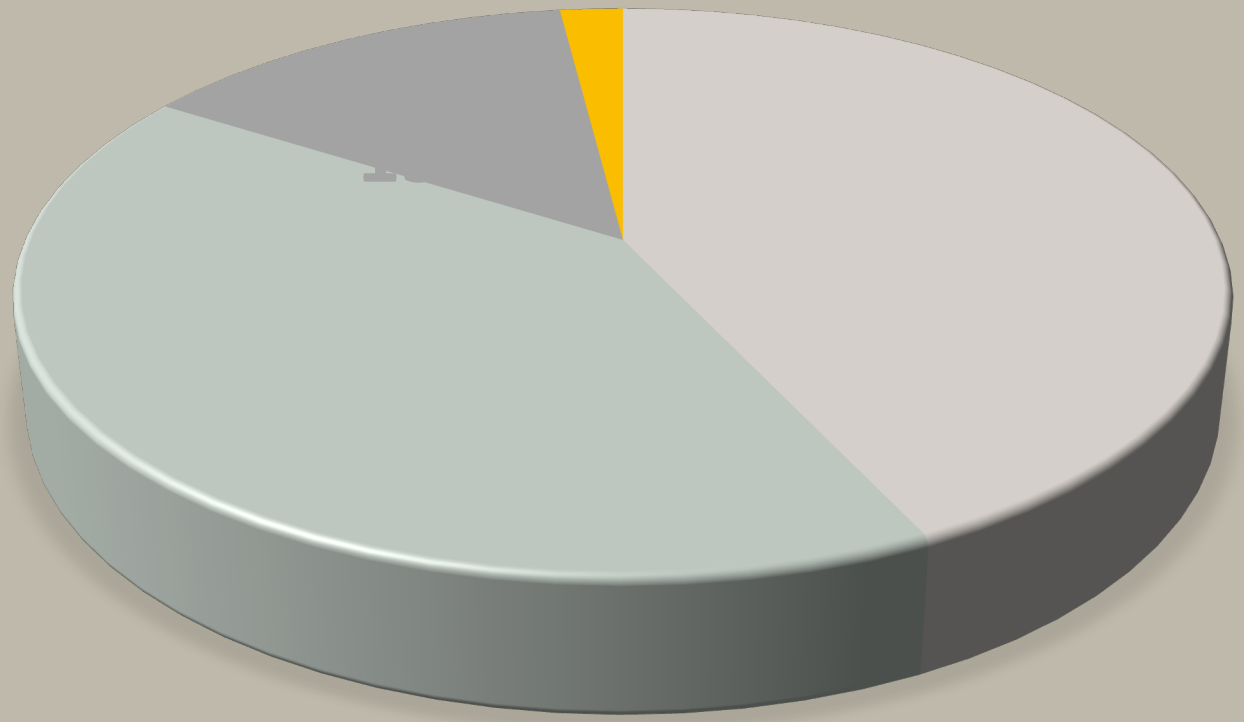
Military Connection & Sex

Pay Grade & Age

Military Connection & Status

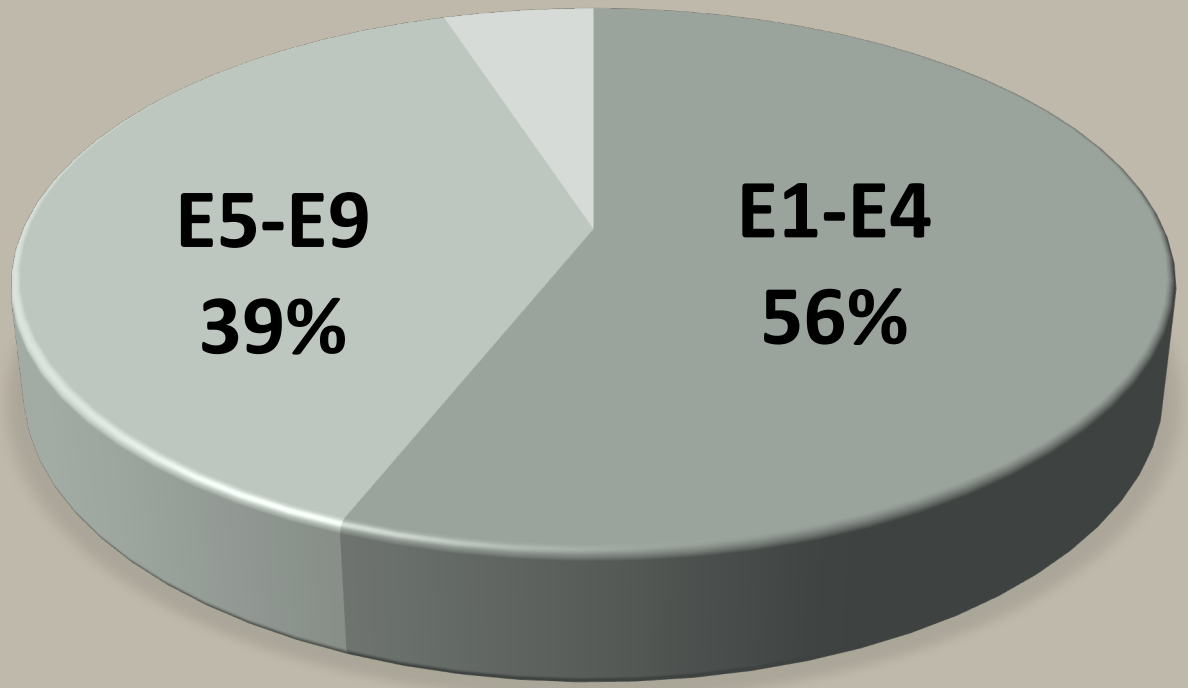
Pay Grade & Age of MCDA Survivors

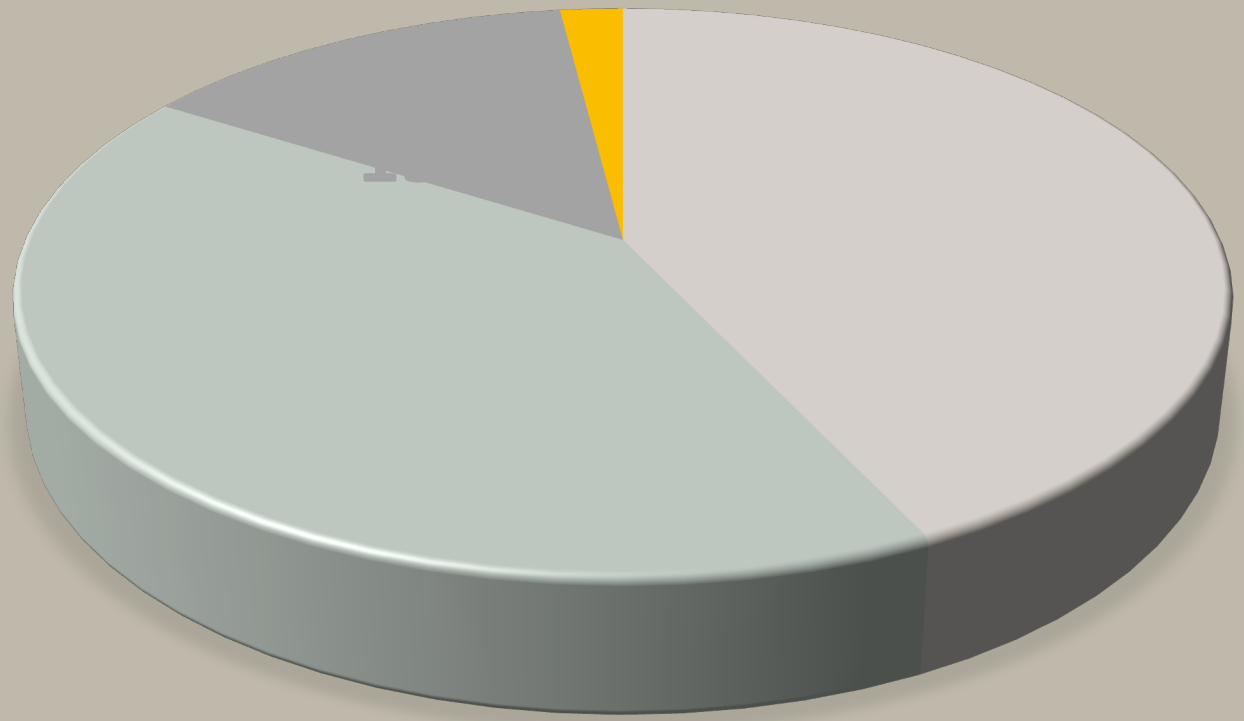




DoD, 2022

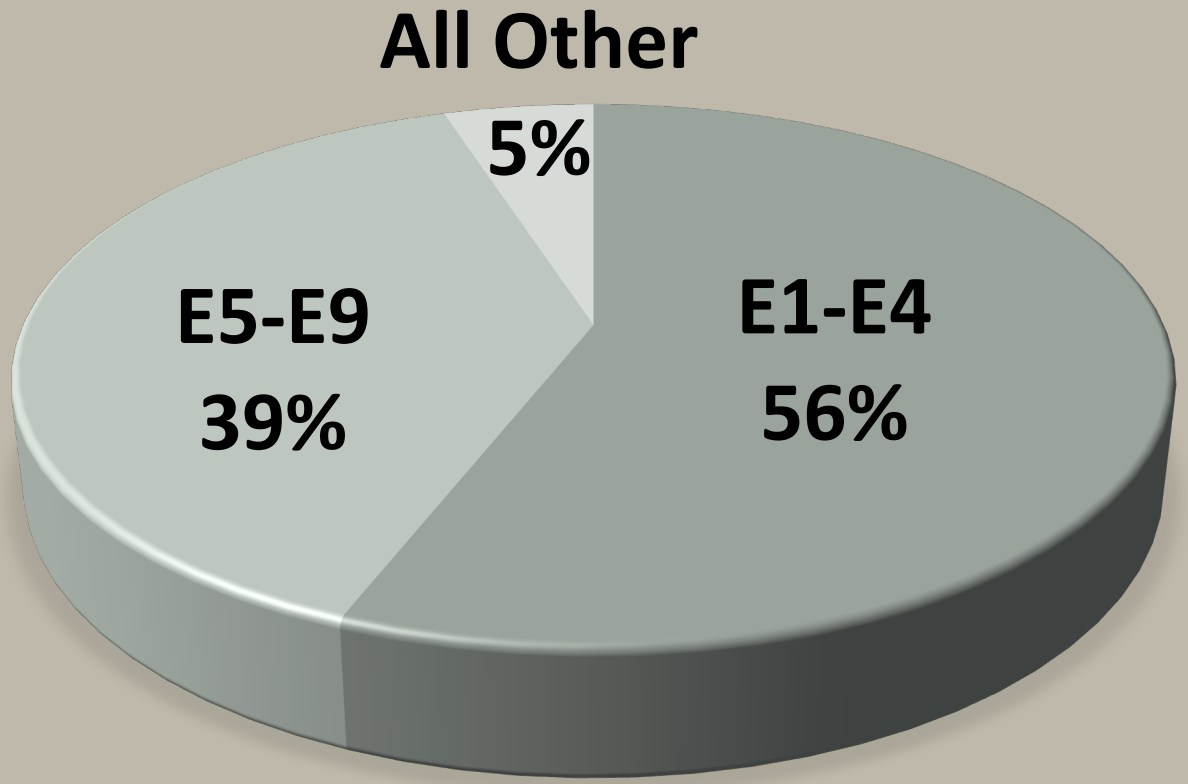
Pay Grade & Age of MCDA Survivors

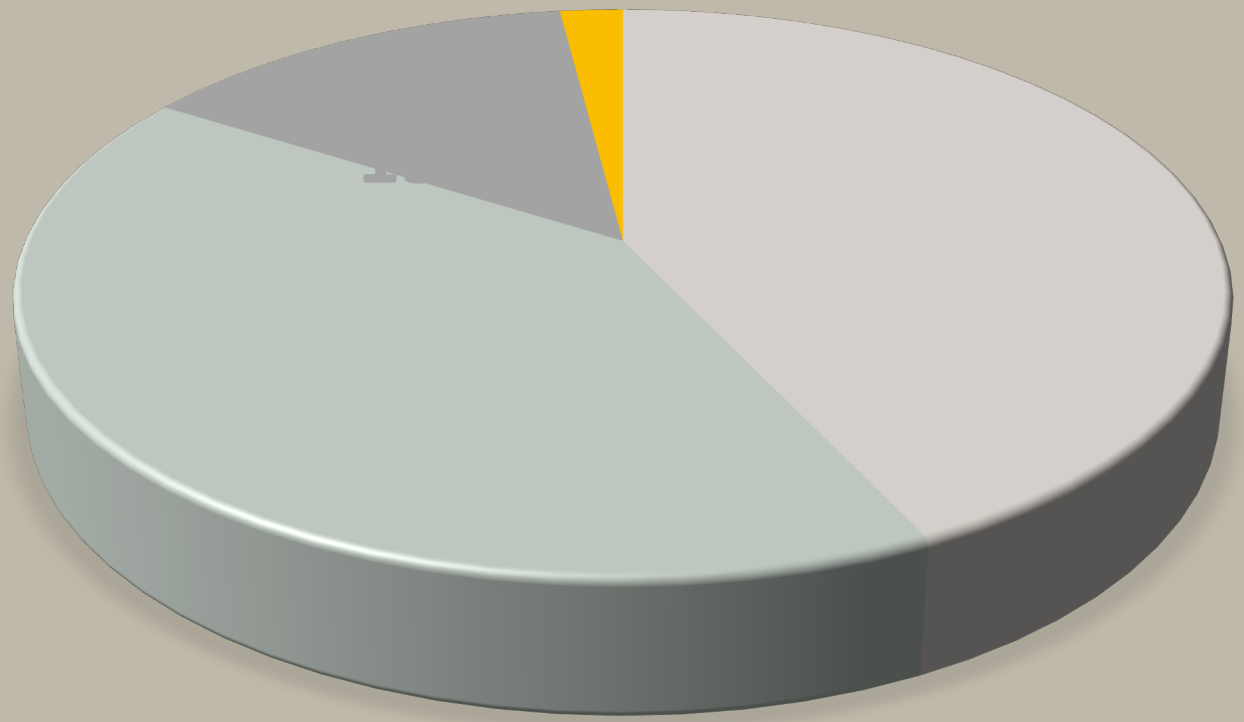




DoD, 2022

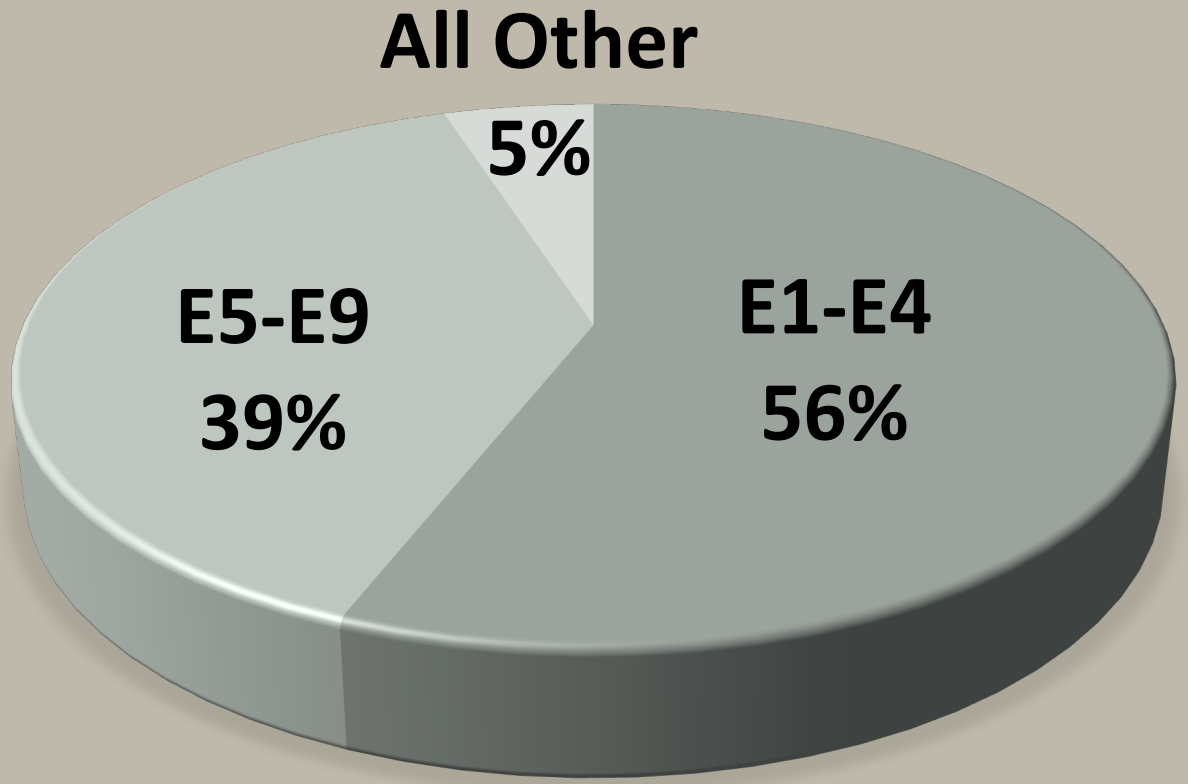
Pay Grade & Age of MCDA Survivors

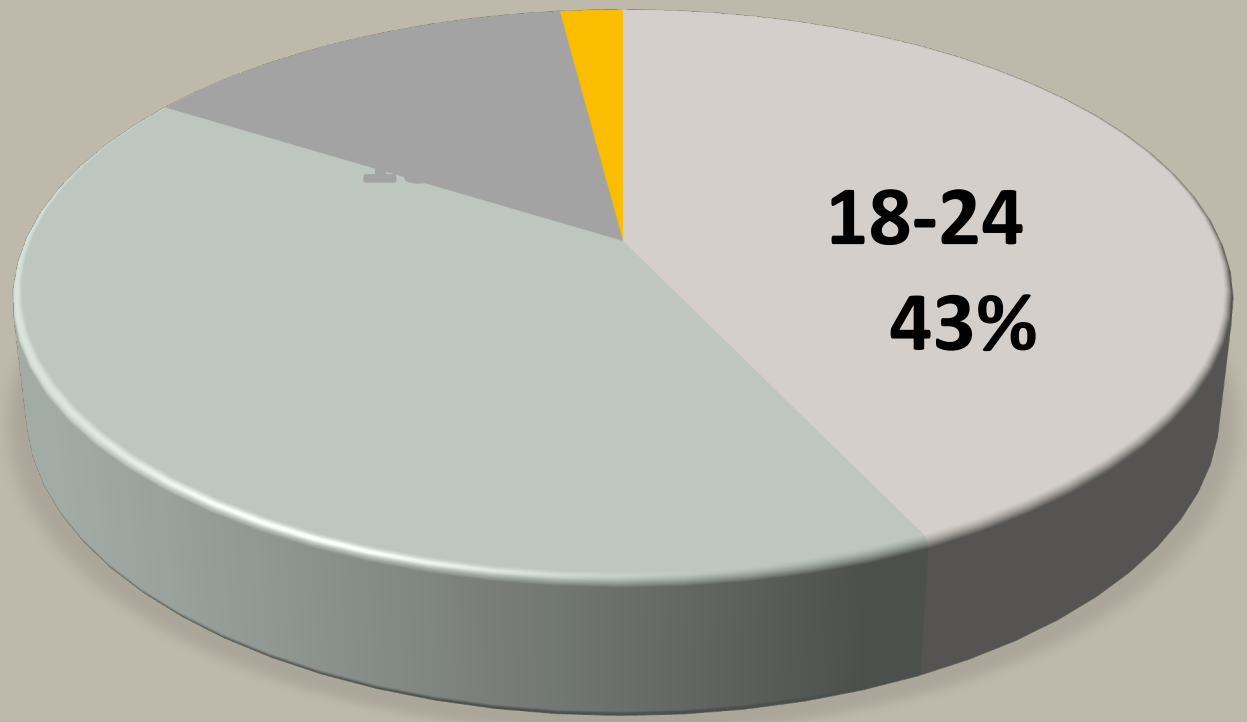




DoD, 2022

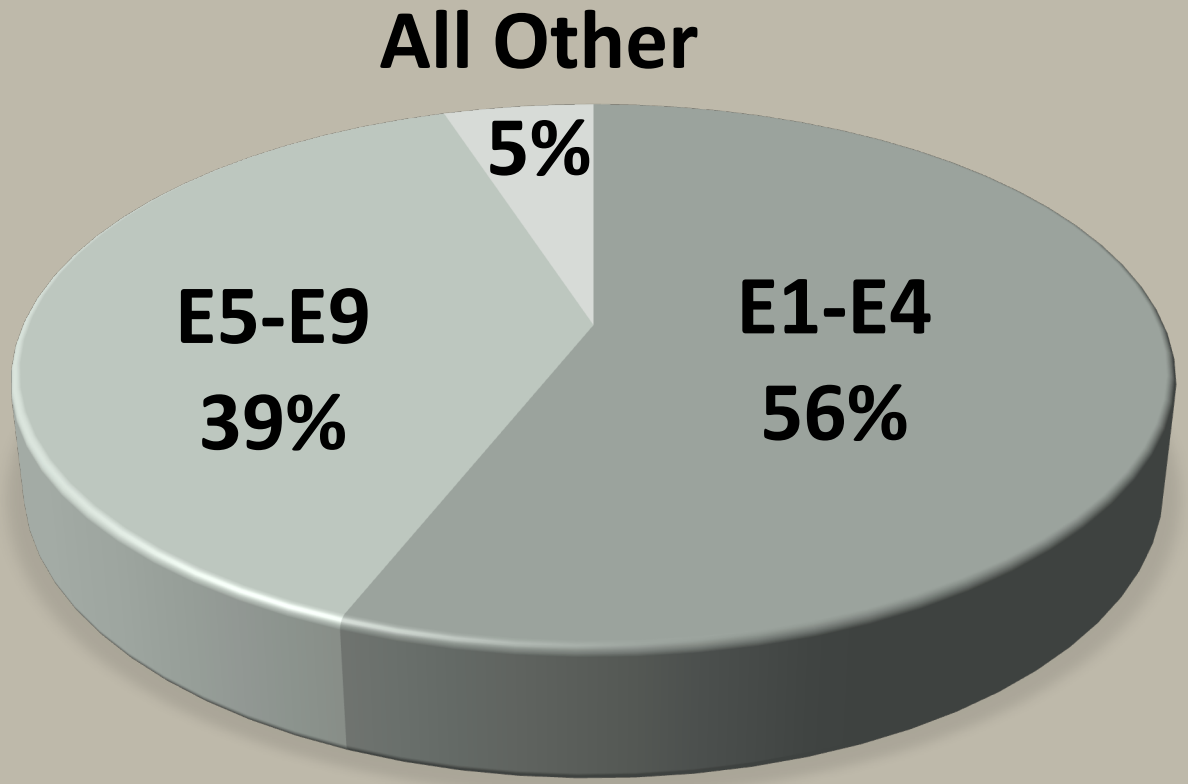
Pay Grade & Age of MCDA Survivors

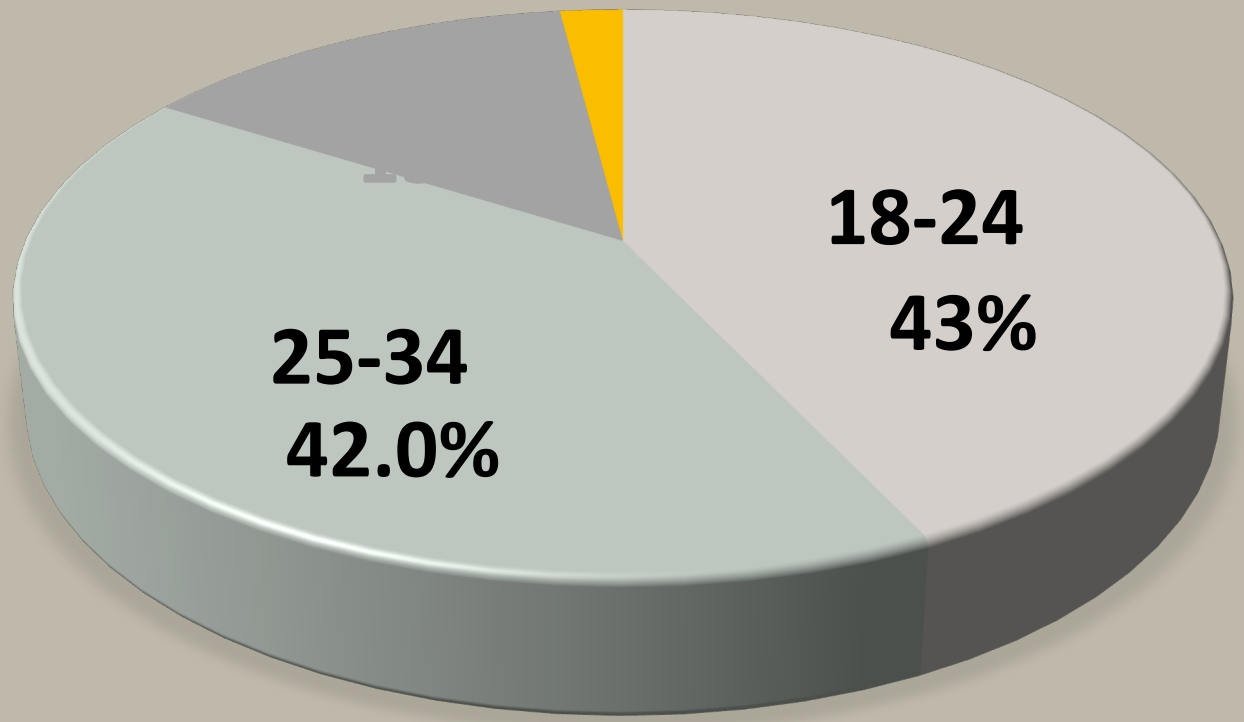




DoD, 2022

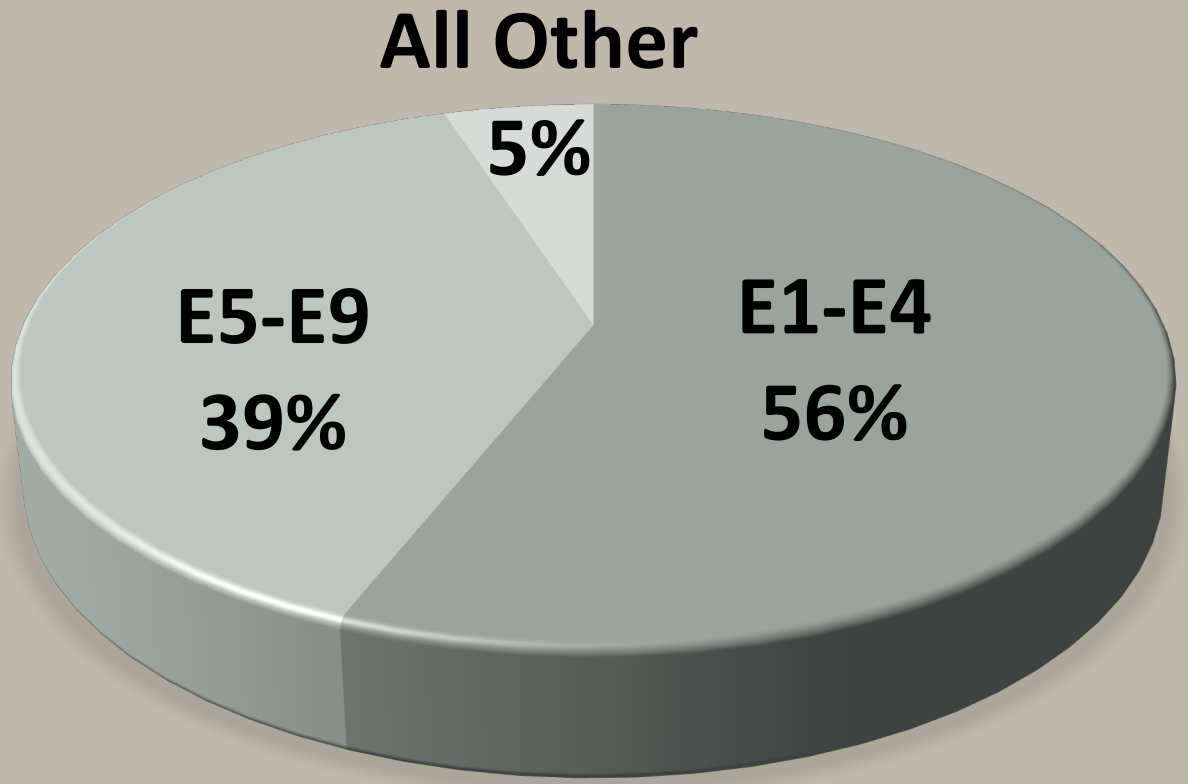
Pay Grade & Age of MCDA Survivors

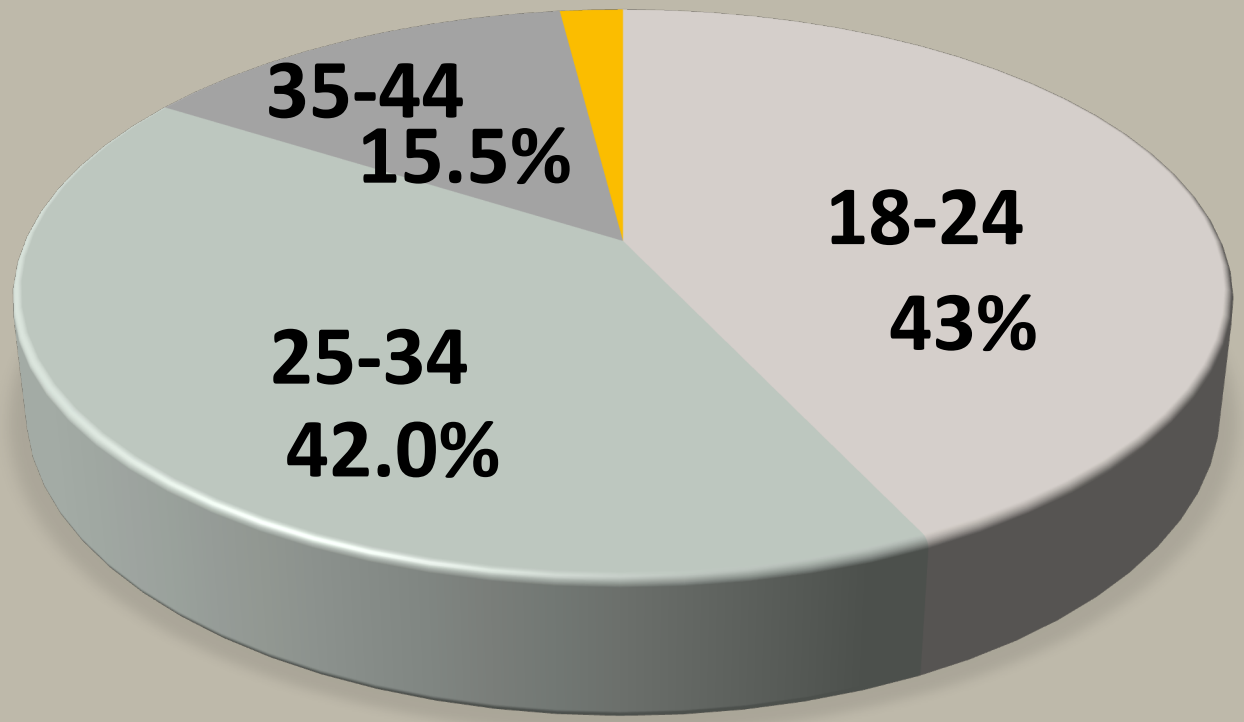




DoD, 2022

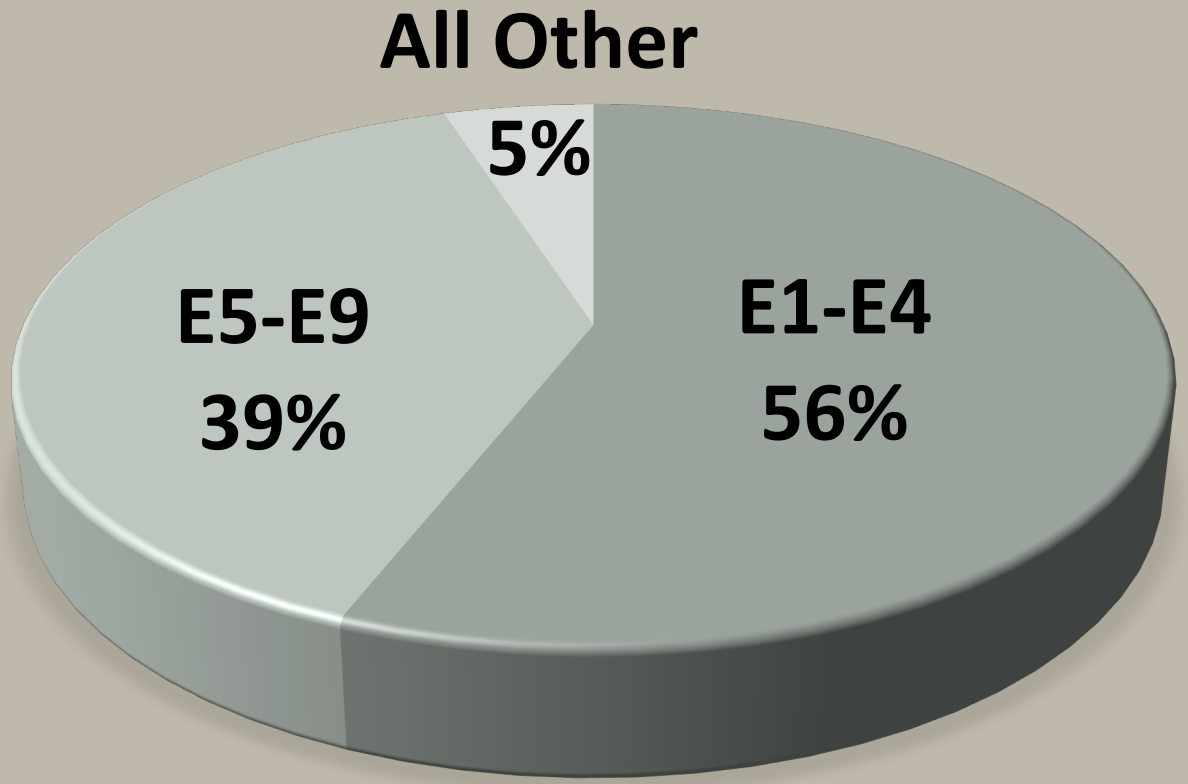
Pay Grade & Age of MCDA Survivors

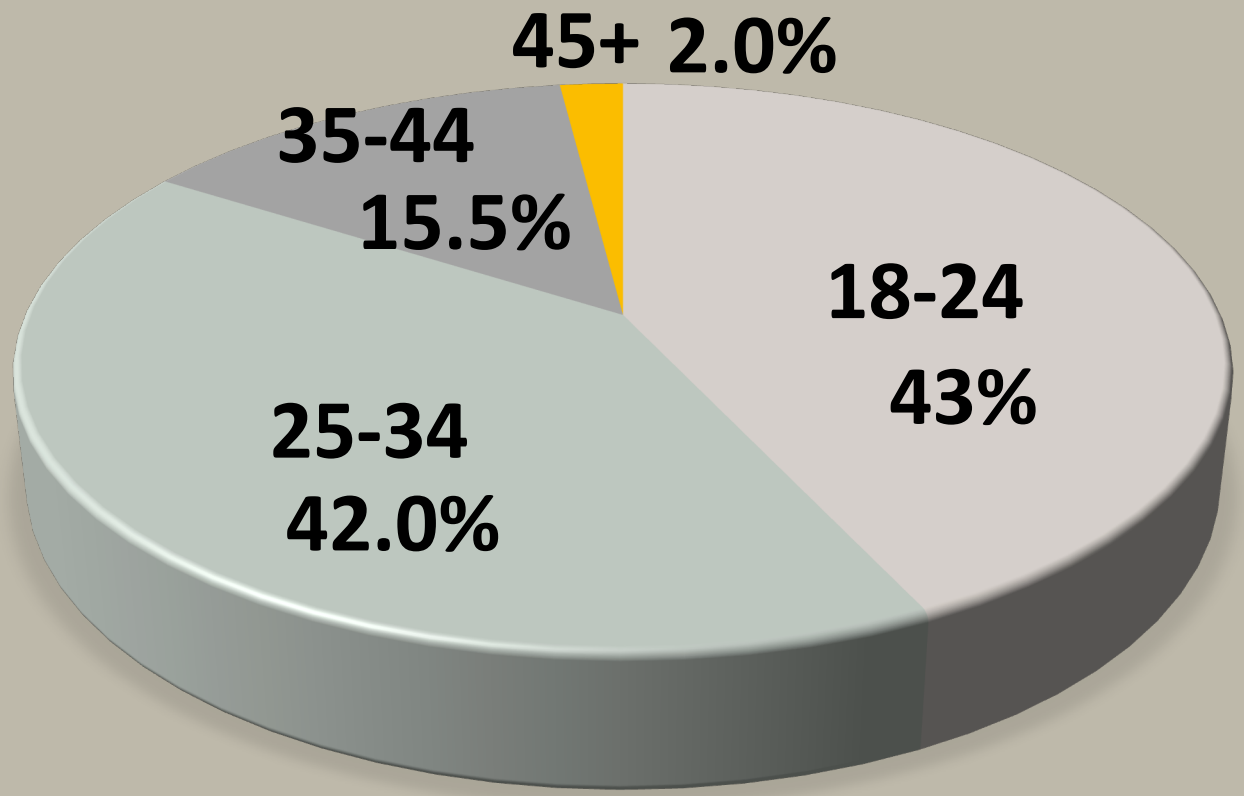




DoD, 2022

Pay Grade & Age of MCDA Survivors





DoD, 2022

Unique Vulnerabilities

Less life experience

Less military experience

Less financial capital

Less social capital

May make transition difficult

Intersectional Identities

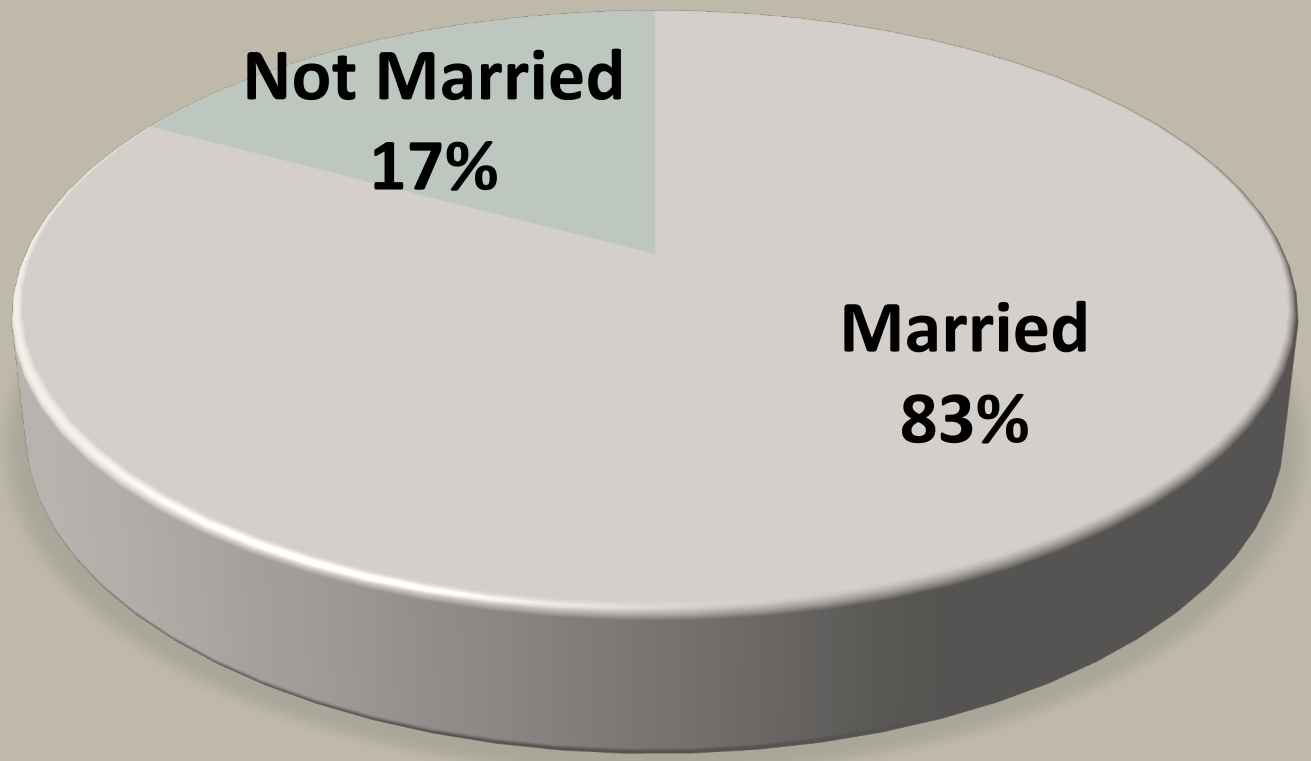
Military Connection

Pay Grade & Age

Sex

Marital Status

Marital Status of MCDA Survivors



DoD, 2022

Unique Vulnerabilities

More Dependent

- Under employed
- Social Infrastructure

Less Connection

- Military benefits
- Social infrastructure

Intersectional Identities

Military Connection

Pay Grade

Marital Status

Sex

Age

Race and Ethnicity

Race and Ethnicity of MCDA Survivors

Other Characteristics of MCDA Survivors

Immigration Status

Years of Military Service or Connection

Disability Status

Deployment Status

Implications

Policy

Demographics

Services

DoD

Transitions

Evaluation

Practice

Educate

MOUs

Civilian

Services

Transitions

Research

DoD-6400

UCMJ

Analysis

Transitional Compensation

Impact

Christine.Highfill@uta.edu